

EUROPEAN  
MEDICINES  
AGENCY

# REGULATORY EXPERIENCE FROM THE ROLLING REVIEW PROCESS AND THE CONDITIONAL MARKETING AUTHORISATION PROCESS FOR COVID-19 VACCINES

---

CASSS-AT - 24 May 2022

Elisa Pedone, PhD  
Pharmaceutical Quality Office, Quality and Safety, Human Medicines, EMA

An agency of the European Union

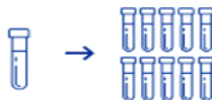


# Contents



## Regulatory processes

- **EU procedures for the crisis- flexibilities and EMA-company interactions**



## Quality and Manufacturing

- **CMC highlights from approved COVID-19 vaccines**

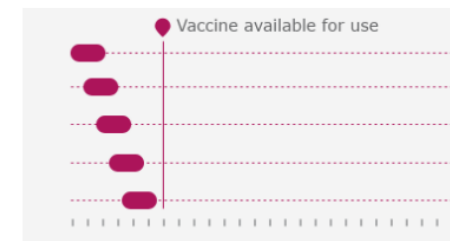


## Opportunities

- **CMC learnings & Future direction**

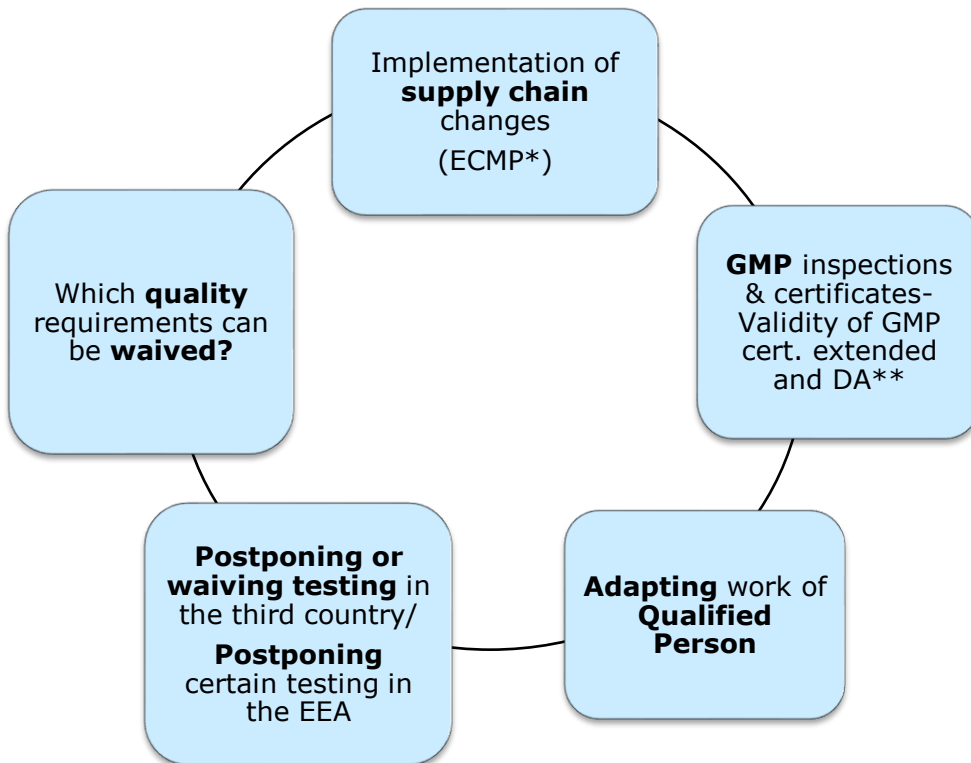
# Regulatory standards will be maintained

- **Same legal requirements** for pharmaceutical quality, safety and efficacy as other medicines in the EU – subject to **scientific evaluation** demonstrating that their overall **benefits outweigh their risks**
- Due to the **public health emergency**
  - Development is **compressed in time**, applying the extensive knowledge on vaccine production gained with existing vaccines.
  - Simultaneous **mobilisation of human resources** – EMA Task Force - early, continuous dialogue between developers and a Companies
  - **Combining** clinical trial phases or conducting some **studies** in parallel, instead of carrying them out sequentially - where safe to do so.
  - Expanding **manufacturing** and production **capacity** to ensure efficient vaccine deployment



# Regulatory Flexibilities

## Questions And Answers On Regulatory Expectations For Medicinal Products For Human Use During The Covid-19 Pandemic



## Company-EMA interactions

**EMA Pandemic Task Force**  
(ETF) requests data, pro-actively  
engages developer discussions

**Rapid Scientific Advice**  
(SA) ETF supported by  
relevant working parties

**Threshold to start Rolling  
Review (RR)** - proof of  
concept + mature dossier/  
manufacturing plans + if MAA  
expected no later than 4 months

**RR starts =** Pre-agreed  
content - eCTD, M2 and  
responses to cumulative  
LoQ in each cycle

**Can be several RR  
cycles** - TT and questions  
agreed by Rapp/EMA for each  
cycle

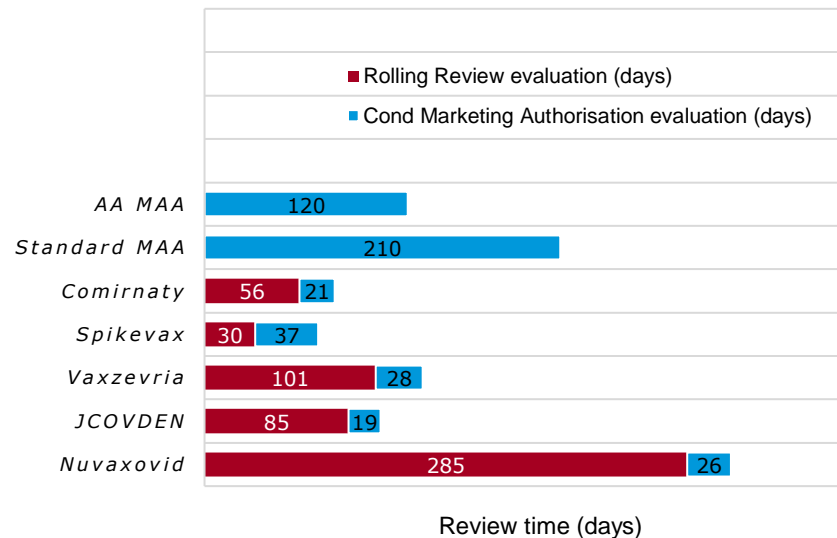
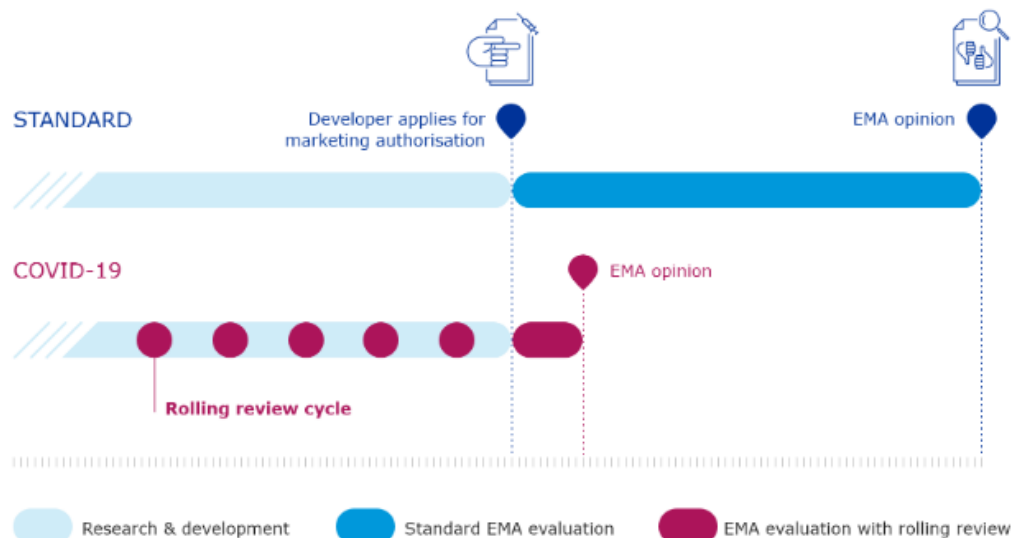
**Readiness for MAA** -  
agreed by ETF/CHMP (for  
rapid review)



### Conditional Marketing Authorisation

- Benefit-risk balance of the product must be positive;
- Manufactured/controlled in certified facilities
- Different from an Emergency Use Authorisation

# Standard evaluation process compared with Rolling Review of COVID-19 vaccines



# Current status of COVID-19 vaccines approvals\*

\*correct on 18 May 2022

## 40 COVID-19 vaccines in development have received Rapid Scientific Advice

[COVID-19 medicines that have received EMA advice](#)



### Currently under rolling review

- **Sputnik V**, **Gam-COVID-Vac** (Gamaleya Institute)
- **COVID-19 Vaccine HIPRA (PHH-1V)** (HIPRA Human Health S.L.U.)
- **COVID-19 Vaccine (Vero Cell) Inactivated** (Sinovac)




### Marketing authorisation application submitted

- **Vidprevtyn** (Sanofi Pasteur)
- **COVID-19 Vaccine Valneva**



### Authorised for use in the European Union

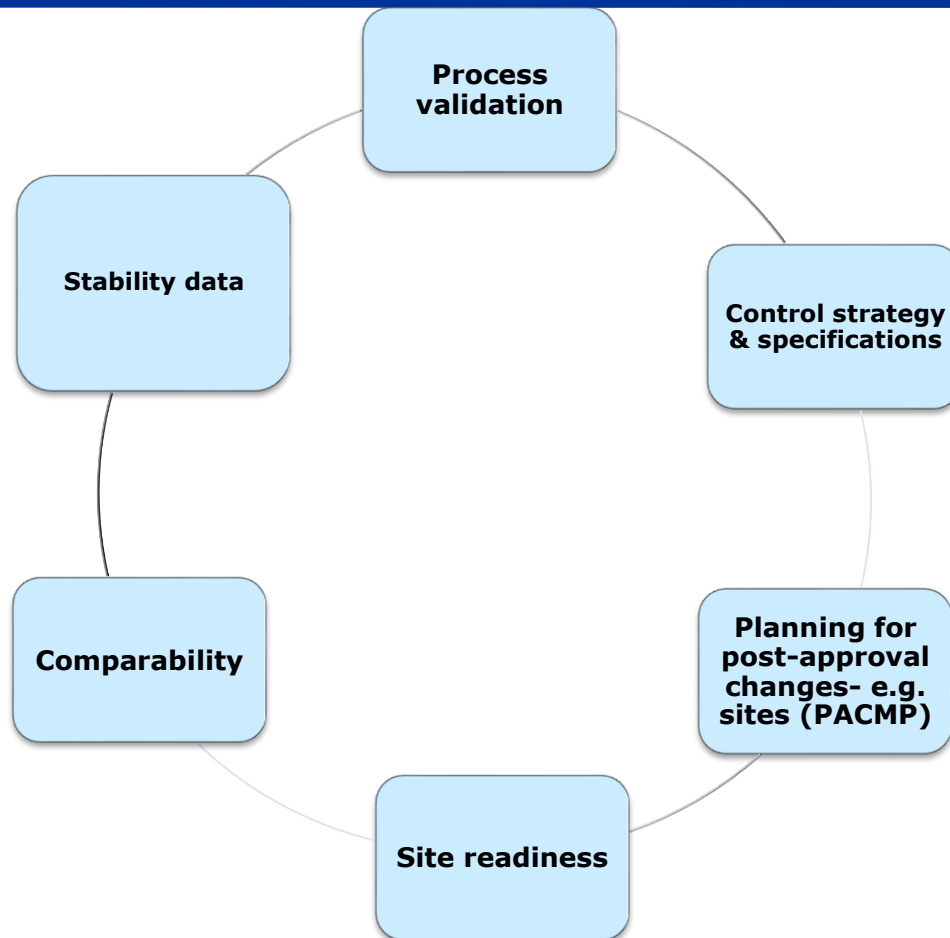
- **Comirnaty** (BioNTech and Pfizer)
- **Nuvaxovid** (Novavax)
- **Spikevax** (Moderna)
- **Vaxzevria** (AstraZeneca)
- **Jcovden** (Janssen)

| Vaccine  | Vaccine developer | Key milestones  | More information   |
|---|-------------------|---|--|
| CVnCoV   | CureVac AG        | Rolling review started: 12/02/2021<br><br>Withdrawn from rolling review: 12/10/2021 | <a href="#">EMA ends rolling review of CVnCoV COVID-19 vaccine following withdrawal by CureVac AG</a><br><br><a href="#">Paediatric investigation plan</a> |

## Key CMC issues during COVID- 19 vaccines MAA



- Risk-based approach to agreeing flexibilities
- Case by case depending on strength of supporting data: good product understanding
- Sufficient characterisation data and appropriate analytical technology needed





## Flexibilities used in COVID-19 vaccines

| Pre-requisite   | Scientific tools used   | Regulatory tools used   |
|---|---|---|
| <ul style="list-style-type: none"> <li>• Development data from non-commercial sites</li> <li>• Platform data</li> <li>• Strategy agreed in rapid scientific advices</li> <li>• Close dialogue</li> <li>• Comparability to clinical development batches shown</li> </ul> | <ul style="list-style-type: none"> <li>• <b>Protocol</b> to complete process validation &amp; comparability post-approval</li> <li>• <b>Concurrent validation</b> of commercial manufacturing process</li> <li>• <b>Extrapolation</b> of stability data (comparability, accelerated conditions + supportive stability data)</li> <li>• <b>2-tiered comparability</b> of AS / FP (1: comparison of release and IPC results; 2: additional characterisation test results post-approval)</li> <li>• Initial batch data + supplier information for excipient from clinical development and <b>risk-based considerations</b> (safety/quality)</li> </ul> | <ul style="list-style-type: none"> <li>• <b>Specific Obligations</b> (completing validation/comparability/novel excipient datasets) <i>with interim timepoints</i></li> <li>• <b>Recommendations</b></li> <li>• Post-Approval Change Management Protocols (<b>PACMPs</b>)</li> <li>• Exceptional change management process (<b>ECMP</b>) to transfer analytical methods to already approved QC sites</li> <li>• <b>Temporary derogations</b> (batch release testing in EU)</li> <li>• Distant assessment /joint <b>inspections</b></li> </ul> |

Knowledge and dialogue

Validation, comparability, stability, excipients

PACMPs, SOB and Recs, Derogations,

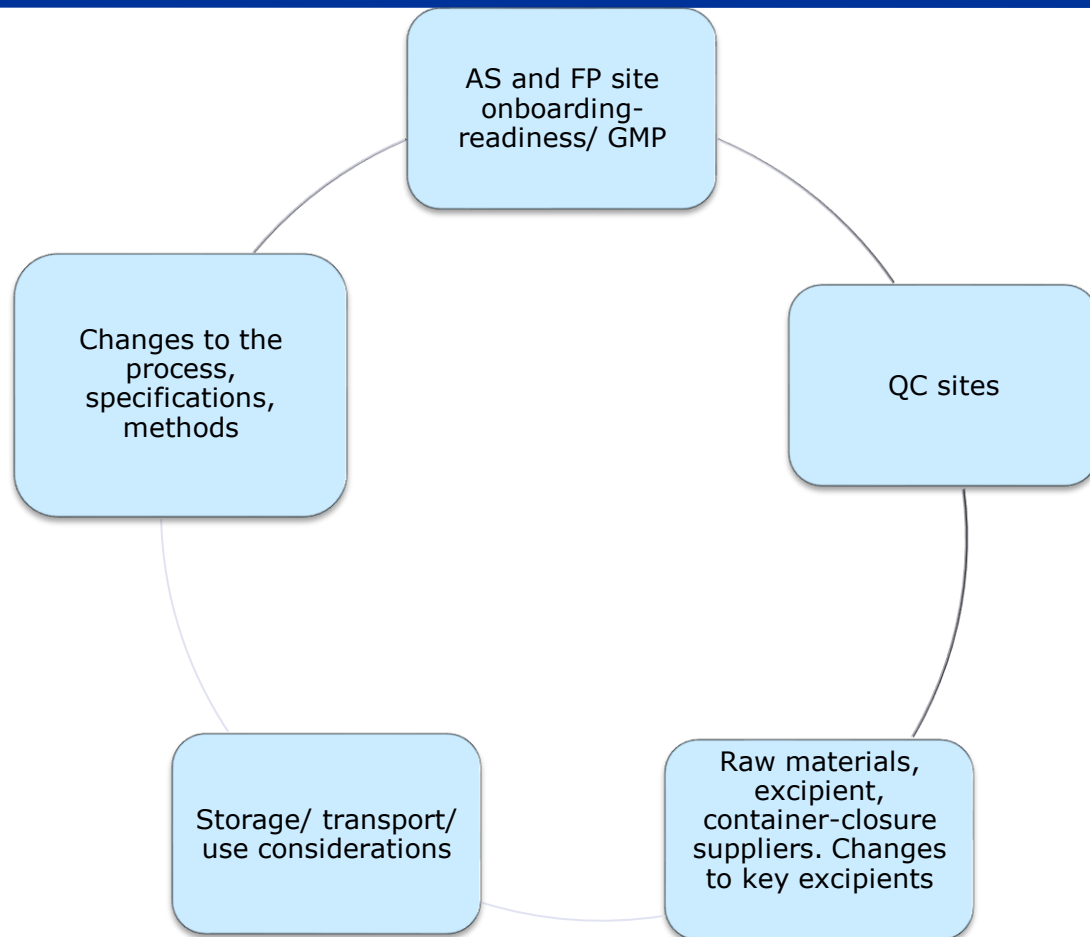
| Key CMC flexibilities + manufacturing experience /GMP during COVID-19 vaccine MAA | Vaccine A  | Vaccine B  | Vaccine C   | Vaccine D   | Vaccine E  |
|---|--|--|---|---|--|
| Sufficient manufacturing experience for MA in view of B/R                         | ✓  | ✓  | ✓   | ✓ Prior Knowledge, platform data                                      | ✓  |
| GMP issues during rolling review  | ✓ GMP (sites)  | ✓ GMP (sites)  | ✓ GMP (sites)   | ✓ GMP (sites)   | ✓ GMP (sites)  |
| Control strategy/specifications flexibilities                                     | ✓ some outstanding data, incl. for excipients, impurities. Additional characterisation data required –SO | ✓ some outstanding data incl. characterisation data required –SO | ✓ additional output parameters agreed- for review after PV completion- REC. Spec to update-SO | ✓ limited outstanding data-confirm criticality of assigned CPPs-> REC | ✓ some outstanding data, incl. for excipients, impurities, characterisation data, specs required –RECs |
| Comparability flexibilities   | ✓ limited commercial data & characterisation issues- SO  | ✓ limited commercial data-> complete package-SO                  | ✓ complete the package-> review comparability ranges post-auth -SO                            | ✓ complete the finished product package- SO                           | ✓ complete the finished product package- SO+RECs   |
| Process validation flexibilities  | ✓ concurrent-SO  | ✓ concurrent-SO  | ✓ concurrent-SO   | ✓ concurrent-SO   | ✓ concurrent, REC  |
| Stability flexibilities<br>SO= specific obligation<br>REC= recommendation         | ✓ limited real-time & commercial-SO  | ✓ limited real-time & commercial-SO                              | ✓ limited real-time & commercial, review spec-SO  | ✓ limited real-time & commercial-but platform data- REC               | ✓ limited real-time & commercial, review spec-SO   |

| Regulatory Tools for accelerated review for COVID-19 vaccines | Vaccine A | Vaccine B | Vaccine C | Vaccine D | Vaccine E |
|---|-----------|-----------|-----------|-----------|-----------|
| Rapid Scientific Advice (CMC)                                 | x         | ✓         | ✓         | ✓         | ✓         |
| Meetings  | ✓         | ✓         | ✓         | ✓         | ✓         |
| Included PACMP at MA grant                                    | X         | X         | ✓         | ✓         | ✓         |
| Accelerated assessment of MA                                  | ✓         | ✓         | ✓         | ✓         | ✓         |
| CMC Specific obligations /CMA                                 | ✓         | ✓         | ✓         | ✓         | ✓         |
| Recommendations   | ✓         | ✓         | ✓         | ✓         | ✓         |
| Time-limited batch control testing in 3rd country at MA       | ✓         | ✓         | X         | ✓         | ✓         |

## Key CMC issues during COVID- 19 vaccines Post- authorisation



- **Post-authorisation weekly EMA-MAH meetings/ interactions**
- **Many public health-prioritised CMC variations changes reviewed quickly**
- **GMP –initial verification prior to submission for site changes**
- **CMC PACs changes approx. x10 higher than other vaccine MAs**
- **Where PLANS anticipated in MA- more successful!**



## CMC Learnings

### Learning

#### Regulatory planning for MAA

- COVID-19 vaccine applications are **resource intensive**, requiring well-planned, timely data packages of good quality

### Learning

#### Engagement

- Early & continuous engagement with regulators from development through post-authorisation required using the right regulatory tools.

### Learning

#### Manufacturing readiness

- 'At-risk' investment
- Intensity of regulatory engagement from early stage
- Need for distant inspections, MRA, trusted partners' inspections

### Learning

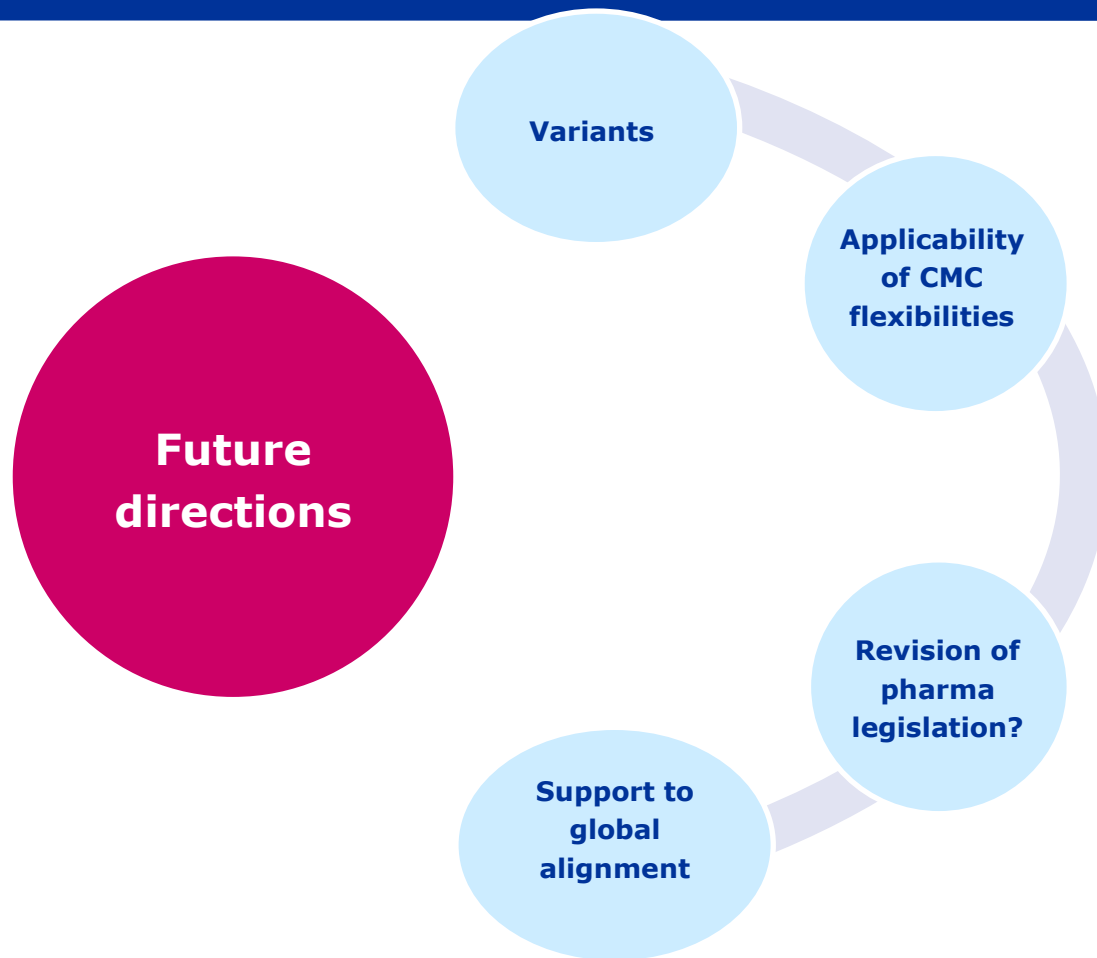
#### CMC dossier

- Understand major CMC issues to build dossier
- Understand that the extent of regulatory flexibilities subject to product/process knowledge & site readiness- tailored to each product
- Key confirmatory data expected to be filed post-approval

### Learning

#### Post-approval planning

- Should be incorporated during MAA (PACMP, plan GMP)
- **Resource intensive** (prioritisation), requires regular interaction, acceleration when impacted supply



## Variants- scientific reflection paper

**CMC  
considerations  
are technology  
dependent**

+ Procedural guidance  
for variation for variant  
update to coronavirus  
vaccines

## **Active substance**

- **Starting materials** update
- **Parent control strategy** reliance- with needed strain-specific adaptations
- Testing of **critical quality attributes** (e.g. purity, content) to demonstrate compliance to **specifications** (or justify)
- Demonstrate **manufacturing consistency**
- Registered **shelf-life** applicable, but confirmation needed (could be post-approval)

## **Finished Product**

- Similar considerations to AS for specifications, stability & control
- Possible **additional considerations** if intended for **multivalent** use:
  - Total impurity control
  - Test method validity
  - Adaptation of specifications
  - New Pharm. Dev. studies
  - New formulation?
  - Batch analysis and PV data requirements higher

## Future applicability

**Pro-active planning  
(MAA and post-  
authorisation), &  
enhanced engagement  
to facilitate accelerated  
MAA review**

**Products  
for  
unmet medical  
need**

**Utilise flexible 'risk-  
based' approach for CMC  
(case by case)**

**Promote regulatory  
tools\* to manage  
flexibilities**

**Review of the  
Pharma  
Legislation for  
wider  
applicability?**

\* [Toolbox guidance on scientific elements and regulatory tools to support quality data packages for PRIME and certain marketing authorisation applications \(europa.eu\)](https://www.europa.eu)



## Key Messages

- Health treats preparedness plan, mobilisation of network of EU vaccine experts, collaboration with international regulators
- Early interaction, Pro-active planning
- Rapid SA, RR and CMA have been extremely resource intensive
- Regulatory, CMC flexibility and risk-based thinking in the context of public health
- Openness for change (by the legislator)
- Global alignment

## Acknowledgements

Veronika Jekerle, Ragini Shivji, Dolores Hernan, Klara Tiitso, Evdokia Korakianiti, Brian Dooley



# Thank you for your attention

## Further information

---

**Dr Elisa Pedone**, Pharmaceutical Quality, Quality and Safety of Human Medicines, European Medicines Agency

**Official address** Domenico Scarlattilaan 6 • 1083 HS Amsterdam • The Netherlands

**Send us a question** Go to [www.ema.europa.eu/contact](http://www.ema.europa.eu/contact)

**Telephone** +31 (0)88 781 6000

Follow us on  **@EMA\_News**